

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 PM-03 NSC-05 SP-02 SS-15 IO-10 OIC-02

L-02 CIAE-00 DODE-00 INR-07 NSAE-00 PA-01 USIA-06

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FM USMISSION USBERLIN

TO AMEMBASSY BONN

INFO SECSTATE WASHDC 0675

AMEMBASSY BERLIN UNN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMCONSUL MUNICH

AMEMBASSY PARIS

C O N F I D E N T I A L USBERLIN 558

E.O.11652: GDS

TAGS: ETEL, GW, WB

SUBJECT: OCTOBER ITU CONFERENCE: BERLIN ASPECTS

REF: BONN 4413

1. WE ARE POUCHING TO EMBASSY AND DEPARTMENT
MEMORANDUM CONTAINING OUR DETAILED VIEWS ON SOME OF
BERLIN REPRESENTATION QUESTIONS AT ITU CONFERENCE
DISCUSSED REFTEL (STEINER, EUR/CE, WAS PROVIDED INFORMAL
DRAFT COPY WHEN HE VISITED LAST WEEK). IN SUMMARY; WE
FEEL THAT ALLIES SHOULD AVOID MAKING OR AUTHORIZING FRG
TO MAKE ANY UNQUALIFIED STATEMENT THAT SECURITY
ISSUES SHOULD UNDER NO CIRCUMSTANCES BE TAKEN UP AT CONFERENCE.
WE SHOULD INSTEAD SEEK TO TURN SECURITY ASPECT TO OUR
TACTICAL ADVANTAGE BY EMPHASINING OUR SUPERVISORY ROLE
AND OUR RESERVED RESPONSIBILITIES IN ANY REBUTTAL WE
MAY BE CALLED UPON TO MAKE TO STRONG SOVIET OR GDR
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ATTACK ON FRG'S REPRESENTATION OF BERLIN'S INTERESTS.

IMPLIED THREAT WOULD BE THAT TOO GREAT A DISREGARD OF
BERLIN'S VITAL BROADCASTING INTERESTS BY CONFERENCE
MIGHT LEAD ALLIES TO REJECT CONFERENCE'S DECISIONS
PRECISELY ON GROUNDS THAT SECURITY OF CITY COULD BE
DAMAGED BY ADVERSE TREATMENT. THIS TACTICAL POSITION WOULD BE
CONSISTENT WITH RESERVED ALLIED RESPONSIBILITIES FOR
FREQUENCY ALLOCATIONS WHICH ARE BASED ON
SECURITY CONSIDERATIONS AND WOULD BE MORE
CREDIBLE THAN FLAT DENIAL THAT SECURITY MATTERS MAY
BE INVOLVED IN CONFERENCE. WE ASSUME ALLIES WOULD
SUPPORT FRG REPRESENTATION AT CONFERENCE,
ON GROUNDS THAT THIS IS PART OF GENERAL ITU ACTIVITY THEY
AUTHORIZED IN ACCORDANCE WITH ESTABLISHED PROCEDURES
AND SUBJECT TO THEIR RESERVED RIGHTS OF CONTROL AND
SUPERVISION WHEN FRG RATIFIED MONTREUX CONVENTION. INASMUCH
AS FRG HAS REPRESENTED BERLIN'S ITU
INTERESTS FOR YEARS, HOWEVER, ALLIED STATEMENT MIGHT BE
MORE EFFECTIVE IN REBUTTAL TO SOVIET OR GDR ATTACKS THAN
AS PART OF PRE-EMPTIVE FORMAL MANDATE WHICH FRG MIGHT
SEEK TO INTRODUCE AT OPENING OF CONFERENCE. GEORGE

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Margaret P. Grafeld
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